## Message Text

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INFO OCT-01 IO-13 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 ACDA-07 TRSE-00 SAJ-01 EB-07 COME-00 OMB-01 FRB-03 CU-02 CEQ-01 EPA-01 OES-06 /100 W

R 111326Z JAN 77
FM USMISSION NATO
TO SECSTATE WASHDC 1042
INFO ALL NATO CAPITALS 6682
AMEMBASSY BELGRADE
AMEMBASSY MOSCOW
AMEMBASSY STOCKHOLM
USMISSION GENEVA

CONFIDENTIAL SECTION 1 OF 2 USNATO 0102

-----111610Z 005950 /44

E.O. 11652: GDS

TAGS: CSCE, SENV, ECE, NATO

SUBJECT: ECONADS: NORWEGIAN CSCE INITIATIVE ON HARMONIZATION OF EMISSION CONTROL POLICIES

REF: (A) 76 USNATO 6662 (NOTAL); (B) 76 USNATO 6791 (NOTAL)

SUMMARY: AT JAN. 6 ECONADS MEETING NORWEGIAN REP GAVE DETAILS ON INTENDED FOLLOW-UP AT FEB. 21-25 ECE ENVIRONMENTAL SENIOR ADVISERS MEETING OF NORWEGIAN PROPOSAL FOR POST-BELGRADE 77 PROGRAM FOR HARMONIZED AIR POLLUTANT CONTROL MEASURES IN CSCE CONTEXT, INCLUDING A CONFERENCE IN OSLO IN 1978. THE NORWEGIANS SEE NO DIRECT CONNECTION BETWEEN THEIR PROPOSAL AND THE SOVIET-PROPOSED CONGRESS ON ENVIRONMENT BUT CONSIDER THAT THE RESULTS OF THE NORWEGIAN-PROPOSED CONFERENCE MIGHT SUBSEQUENTLY BE PRESENTED AT THE LATTER. END SUMMARY.

AT THE JAN. 6 ECONADS MEETING THE NORWEGIAN REP MADE (AND SUBSEQUENTLY CIRCULATED) THE FOLLOWING STATEMENT. BEGIN TEXT:

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I HAVE BEEN ASKED BY MY AUTHORITIES TO GIVE YOU THE BACKGROUND AS WELL AS THE PRESENT STATUS OF THE NORWEGIAN INITIATIVE TO PROPOSE THAT THE BELGRADE CONFERENCE AGREE TO THE CONVENING OF A SPECIAL MEETING WITHIN THE FRAMEWORK OF THE ECE-GENEVA, FOR THE PURPOSE OF CONSIDERING A HARMONIZATION OF EMISSION CONTROL POLICIES.

THE CONFERENCE ON SECURITY AND COOPERATION IN EUROPE DID, AS YOU REMEMBER, AGREE ON THE FOLLOWING

## RECOMMANDATIONS ON SPECIFIC MEASURES:

"TO DEVELOP THROUGH INTERNATIONAL COOPERATION AN EXTENSIVE PROGRAMME FOR THE MONITORING AND EVALUATION OF LONG RANGE TRANSPORT OF AIR POLLUTANTS, STARTING WITH SULPHUR DIOXIDE AND WITH POSSIBLE EXTENSION TO OTHER POLLUTANTS, AND TO THIS END TO TAKE INTO ACCOUNT BASIC ELEMENTS OF A COOPERATION PROGRAMME WHICH WERE IDENTIFIED BY THE EXPERTS WHO MET IN OSLO IN DECEMBER 1974 AT THE INVITATION OF THE NORWEGIAN INSTITUTE OF AIR RESEARCH;

TO ADVOCATE THAT WITHIN THE FRAMEWORK OF THE UNITED NATIONS ECONOMIC COMMISSION FOR EUROPE A STUDY BE CARRIED OUT OF PROCEDURES AND RELEVANT EXPERIENCE RELATING TO THE ACTIVITIES OF GOVERNMENTS IN DEVELOPING THE CAPABILITIES OF THE COUNTRIES TO PREDICT ADEQUATELY ENVIRONMENTAL CONCEQUENCES OF ECONOMIC ACTIVITIES AND TECHNOLOGICAL DEVELOPMENT."

IN RESPONSE TO THIS RECOMMANDATION, THE WORKING PARTY ON AIR POLLUTION PROBLEMS OF THE SENIOR ADVISORS TO ECE GOVERNMENTS ON ENVIRONMENTAL PROBLEMS, AT ITS 6TH SESSION IN JANUARY 1976, ESTABLISHED A TASK FORCE TO DEVELOP: "A PROGRAMME FOR MONITORING AND EVALUATION OF THE LONG RANGE TRANSMISSION OF AIR POLLUTANTS IN THE CONFIDENTIAL

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ECE REGION." THE TASK FORCE HELD ITS FIRST MEETING IN MAY 1976, DURING WHICH THE LEAD COUNTRY, NORWAY, WAS SUGGESTED TO PREPARE A DRAFT PLAN FOR THE EUROPEAN MONITORING AND EVALUATION PROGRAMME.

AS PART OF THIS WORK, AND TO PROVIDE FOR THE INTER-COMPARISON OF MODELS PROPOSED BY DIFFERENT COUNTRIES, A MEETING OF MODELING EXPERTS, AND AN EXPERT-GROUP MEETING, WERE HELD AT LILLESTROM, NORWAY 18-19 AND 20-21 OCTOBER 1976. A COMBINED REPORT FROM THESE TWO MEETINGS WAS SUBMITTED TO THE TASK FORCE.

A DRAFT PLAN AND THE PROGRAMME OF WORK FOR A FIRST PHACE OF THE PROGRAMME, INCLUDING RELEVANT ADMINISTRATIVE, ORGANIZATIONAL AND FINANCIAL ASPECTS, WERE DISCUSSED, AMENDED AND FINALIZED AT THE SECOND MEETING OF THE TASK FORCE, HELD IN GENEVA ON 22-24 NOVEMBER 1976.

THE PROGRAMME IS PRIMARILY DEVOTED TO THE STUDY OF SULPHUR DIOXIDE AND RELATED SUBSTANCES, ALTHOUGH IT IS ANTICIPATED THAT SUBSEQUENTLY THE PROGRAMME MAY BE EXTENDED TO INCLUDE OTHER IMPORTANT AIR POLLUTANTS.

THE MAIN OBJECTIVE FOR THE COOPERATIVE PROGRAMME IS TO PROVIDE GOVERNMENTS WITH THE INFORMATION ON THE

DEPOSITION AND CONCENTRATION OF AIR-POLLUTANTS AS WELL AS ON THE QUANTITY AND SIGNIFICANCE OF LONG RANGE TRANSMISSION OF POLLUTANTS AND FLUXES ACCROSS BOUNDARIES. INFORMATION ON THE RELATIVE IMPORTANCE OF LOCAL AND DISTANT SOURCES RESULTING FROM SUCH A PROGRAMME WILL GUIDE NATIONAL AUTHORITIES IN SETTING APPROPRIATE LOCAL AND REGIONAL PERMISSIBLE EMMISSION LEVELS, TAKING INTO ACCOUNT INTERNATIONAL IMPLICATIONS OF THESE LEVELS.

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 0102

IN THE LIGHT OF THE AFORESAID, IT IS THE INTENTION OF MY AUTHORITIES TO PRESENT THE RESULTS OF THIS PROGRAMME UNDER THE FORTHCOMING BELGRADE CONFERENCE, AND AS A FOLLOW-UP OF THE WORK OF THE TASK FORCE, MY AUTHORITIES WOULD LIKE TO PROPOSE THAT THE BELGRADE CONFERENCE AGREE TO THE CONVENING OF A CONFERENCE TO BE CHARGED WITH THE WORK OFESTABLISHING HARMONIZED CONTROL MEASURES FOR THE EMISSIONS OF AIR POLLUTANTS.

AS THE ABOVE-MENTIONED PROVISIONS OF THE FINAL ACT AND THE SUBSEQUENT DEVELOPMENT IN THE MATTER SHOULD BE SEEN AS A FOLLOW-UP OF THE NORWEGIAN INITIATIVES DURING THE CSCE-NEGOTIATIONS, THERE IS THEREFORE NO DIRECT CONNECTION BETWEEN THE NORWEGIAN PROPOSAL AND THE BRESZHNEV PROPOSAL TO BE OF A SPECIFIC CHARACTER, THE RESULTS OF WHICH MIGHT SUBSEQUENTLY BE PRESENTED AT A POSSIBLE BRESZHNEV-PROPOSED CONFERENCE WHICH SEEMS TO HAVE A BROADER SCOPE. THERE SHOULD, THUS, BE NO DANGER OF DUPLICATION OF WORK.

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MY AUTHORITIES INTEND TO PURSUE THE MATTER IN THE COMMITTEE OF THE SENIOR ADVICERS TO ECE GOVERNMENTS ON ENVIRONMENTAL PROBLEMS AT THE COMMITTEE'S MEETING IN GENEVA ON 21-25 FEBRUARY 1977.

I MAY FURTHERMORE INFORM YOU THAT THE MATTER WAS DISCUSSED IN A JOINT NORWEGIAN/SWEDISH GROUP ON SULPHUR DIOXIDE PROBLEMS IN OSLO ON 10 DECEMBER 1976. THE NORWEGIAN PROPOSAL RECEIVED FULL SUPPORT FROM THE SWEDISH AUTHORITIES.

IT WILL BE PROPOSED TO HOLD THE CONFERENCE IN OSLO IN 1978, BUT THE NORWEGIAN AUTHORITIES ARE OPEN TO ALTERNATIVE PROPOSALS WITH REGARD TO THE LOCATION OF THE CONFERENCE. NORWAY AND SWEDEN WOULD PREFER THAT A CONFERENCE ON HARMONIZATION PROCEDURES OF EMISSION CONTROL BE HELD BEFORE A POSSIBLE EUROPEAN ENVIRONMENTAL CONFERENCE, BASED ON THE BRESZHNEV PROPOSALS, TAKES PLACE.END TEXT. STRAUSZ-HUPE

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